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OSD PLEASE PASS TO AMB KOMER AND DASD SIENA WITH SECDEF
PARTY IN FREDERIKSHAVN, DENMARK

E.O. 11652: GDS
TAGS: MPOL, NATO
SUBJECT: NATO DEFENSE INITIATIVES: RECOMMENDATIONS AND
REQUEST FOR GUIDANCE FOR APRIL 21 EWG MEETING

REFS: (A) USNATO 3929 DTG 171634Z APR 78, (B) STATE 92412
DTG 111655Z APR 78, (C) USNATO 3884 DTG 151244Z APR 78,
(D) USNATO 3850 DTG 141800Z APR 78, (E) USNATO 3844 DTG
141708Z APR 78, (F) USNATO 3853 DTG 141905Z APR 78
(G) STATE 98119 DTG 180015Z APR 78
SUMMARY. FURTHER TO REF A, IN THIS TELEGRAM WE FORWARD
SOME SUGGESTIONS OF DETAIL FOR WASHINGTON CONSIDERATION
IN PREPARING OUR GUIDANCE FOR THE APRIL 21 EWG MEETING ON
THE REVISED DRAFT COMPREHENSIVE REPORT ON THE LONG TERM
DEFENSE PROGRAM (LTDP) (AC/281(LTP)WP(78)2REV, SENT TO
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WASHINGTON VIA DACOM APRIL 17). ACTION REQUESTED: BY
OOB BRUSSELS TIME APRIL 20, GUIDANCE FOR THE APRIL 21
EWG MEETING. END SUMMARY.
1. REPORT TO HEADS OF STATE AND GOVERNMENT. A. GENERAL.
WASHINGTON WILL RECALL (PARA 8, REF C) EWG CHAIRMAN
PETRIGNANI'S STRONG APPEAL AT THE APRIL 13-14 MEETING THAT
NATIONS NOT TABLE EXTENSIVE SECTIONS OF NEW TEXT AT OR ON

THE EVE OF THE APRIL 21 MEETING, WHICH REPRESENTATIVES COULD NOT AGREE TO WITHOUT INSTRUCTIONS FROM THEIR CAPITALS.

- B. THE PROGRAMS. THIS SECTION OF THE REPORT (PARAS 9 - 41) WAS NOT DISCUSSED IN ANY DETAIL ON APRIL 13-14. WE NEED TO KNOW WHETHER WASHINGTON GOES ALONG WITH THE PROGRAMS LISTED IN THE PARAGRAPHS ENTITLED "PROGRAMS REFERRED TO HEADS OF STATE AND GOVERNMENT" OR HAS ITS OWN PREFERRED LIST OF PROGRAMS. OF COURSE, THE ANNEXES WOULD REQUIRE MODIFICATION TO REFLECT ANY US PROPOSED ADDITIONS OR DELETIONS.

- C. COSTS. PARAGRAPH 7 ON RESOURCE ALLOCATION HAS NO EXPLICIT COST FIGURES, SINCE THERE WAS FIRM EWG CONSENSUS THAT SUCH FIGURES SERVED NO PURPOSE -- NATIONS ARE CONCERNED WITH COSTS TO THEMSELVES NOT OVERALL COSTS. WE CAN EXPECT STRONG OPPOSITION IF WE TABLE SPECIFIC COST FIGURES.

- D. FOLLOW-THROUGH ACTION. SINCE THE TIDE SEEMS TO BE RUNNING SO STRONGLY AGAINST DEALING WITH FOLLOW-THROUGH AND ORGANIZATIONAL CHANGE, WASHINGTON MAY WISH TO CONSIDER TRYING TO STRENGTHEN THE LANGUAGE IN PARAGRAPH 42. WE UNDERSTAND IT WAS TOOLED BY LUNS' CHEF DE CABINET VAN CAMPEN, AND MAY HAVE LUNS' APPROVAL.

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2. SUBSIDIARY MEASURES. SEVERAL OF THE ANNEXES CONTAIN A PARAGRAPH LISTING SUBSIDIARY MEASURES ON WHICH THE DPC (PS) OR ITS SUBSIDIARY BODIES WILL TAKE ACTION, E.G., PARA 13, ANNEX A. IF WASHINGTON HAS CHANGES TO PROPOSE TO THESE LISTS, OR US PROPOSALS FOR ANNEXES NOT HAVING SUCH LISTS, WE WOULD APPRECIATE HAVING THEM INCLUDED IN OUR GUIDANCE.

3. ANNEX A (READINESS). BASICALLY, WE RECOMMEND HOLDING FIRM ON THE US BRACKETED LANGUAGE AT THE APRIL 21 EWG, WITH A VIEW TO FALLING OFF AT THE DPC (PS) OR MINISTERIAL MEETINGS.

- A. THE WORDS "AIM TO" ARE PROBABLY ACCEPTABLE SUBSTITUTES FOR "AGREE", BUT WE WOULD LIKE THE PROPONENTS OF "AIM TO" TO REGISTER THE RATIONALE FOR THOSE WORDS AT A HIGHER LEVEL THAN THE EWG. WE FEEL WE WOULD HAVE A LONGER LEVER TO USE WITH THE UK, FOR EXAMPLE, IF UK PERMREP KILLICK OR MOD MULLEY EXPLAINED HOW EARNESTLY THE UK PROPOSED TO "AIM TO" DO THIS OR THAT. FURTHER, FALLING OFF COULD PROVIDE US SOME LEVERAGE IN OTHER AREAS, AND WE PREFER TO WAIT BEFORE PLAYING THAT CARD.

- B. WE SHOULD LIKE SOME DISCRETION ON WHETHER TO FALL OFF THE US PREFERRED LANGUAGE ON ADOPTION OF NEW ATTRITION RATES FOR ANTI-ARMOR WEAPONS BY 1978. IF THE ALLIES MUSTER CONVINCING RATIONALE THAT THE DPC (PS) CANNOT ENSURE THIS, WE SHOULD BE PREPARED TO FALL OFF AT THE APRIL 21 EWG RATHER THAN ASK THE AMBASSADOR TO ARGUE AN UNCONVINCING CASE AT THE MAY 8 DPC.

- C. AMMUNITION LOADING PROGRAM. WE CONSIDER THAT THE ADDITION OF THE WORD "APPROPRIATE" TO RECOMMENDATION 14(C)

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IS ENOUGH OF A QUALIFIER TO ATTRACT SUPPORT FOR THE US PREFERRED LANGUAGE.

- D. DURING THE EXAMINATION OF THE APPENDICES 1 AND 2, WE PROPOSE TO PROFFER THE GRATUITOUS OBSERVATION THAT AS A RESULT OF THE CANADIAN REP'S ACTION AT THE APRIL 13-14 EWG, CANADA DOES NOT APPEAR IN EITHER THE ANTI-ARMOR WEAPON PROGRAM OR THE PROGRAM FOR RECATEGORIZING UNITS.

4. ANNEX B (REINFORCEMENT). WE CONSIDER THIS ANNEX GENERALLY SATISFACTORY.

- A. MODIFICATION TO CIVIL AIRCRAFT. WASHINGTON WILL NOTE THAT PARAGRAPH 6(B) INCLUDES US PREFERRED LANGUAGE (REF

B), EXCEPT THAT THE PARAGRAPH DOES NOT STATE THAT THE ALLIES "SHOULD" PROVIDE 23 AIRCRAFT, BUT RATHER THAT THEY "SHOULD SEEK TO" PROVIDE THEM. WE BELIEVE THE DRAFT LANGUAGE IS STRONG ENOUGH, PARTICULARLY AS IT MAKES CLEAR
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THAT PROVISION OF 22 ADDITIONAL US AIRCRAFT IS KEYED TO ALLIED PERFORMANCE.

- B. RECOMMENDATIONS. THE RECOMMENDATIONS HAVE BEEN RE-DRAFTED, SO THAT INDIVIDUAL PROGRAMS SUCH AS MODIFICATIONS TO CIVIL AIRCRAFT, CAST CG, AND LIFT FOR UK/NL MARINES ARE ENCOMPASSED IN THE RECOMMENDATION THAT MINISTERS "ENDORSE" AND HEADS OF STATE AND GOVERNMENT "APPROVE" IN THEIR ENTIRETY THE TWO PROGRAMS IN PARAGRAPHS 5 AND 6, ANNEX B. CONSEQUENTLY, WE PROPOSE ONLY ONE AMENDMENT TO THE RECOMMENDATIONS, TO ADD THE FOLLOWING TO THE END OF PARAGRAPH 8: "AND ASK THAT THEY NOTE WITH SATISFACTION THIS OFFER AND INVITE THE HOST COUNTRIES TO MAKE THE NECESSARY ARRANGEMENTS" (SEE PARA 10, REF D). PARAGRAPH 17 OF THE REPORT TO THE SUMMIT WOULD THEN REQUIRE CONSEQUENTIAL AMENDMENT. HOWEVER, WE DO NOT CONSIDER THAT THE US NEED GO TO THE MAT FOR THESE CHANGES, AND SHOULD BE PREPARED FOR COMPROMISE.

5. ANNEX C (RESERVE MOBILIZATION). WE ARE GENERALLY SATISFIED WITH THE WAY THIS ANNEX CAME OUT. OUR ONLY SUGGESTION IS THAT AT THE APRIL 21 MEETING WE TRY OUT THE COMPROMISE LANGUAGE WE PROPOSED IN PARA 2, REF E.

6. ANNEX D (MARITIME POSTURE).

- A. HERE, TOO, WE ARE GENERALLY SATISFIED. AT THE APRIL 21 MEETING, WE PROPOSE TO DEFEND EXISTING TEXT, SO THAT TEXT IN NATIONAL BRACKETS IN THE RECOMMENDATIONS WILL DROP OUT, AND NATIONAL RESERVATIONS WILL BE RECORDED IN FOOTNOTES, BUT THE RECOMMENDATIONS WILL NOT BE WATERED DOWN. WE WERE RATHER SURPRISED TO SEE THE WORDS "AND MARITIME PATROL AIRCRAFT" BRACKETED IN RECOMMENDATION 12(E)(III), AND DO NOT ANTICIPATE A GREAT DEAL OF RESISTANCE IN GETTING THE
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BRACKETS REMOVED. WE UNDERSTAND THAT THE WORDING OF RECOMMENDATION 12(A)(V) IS NOT CORRECT AND THAT THE INTERNATIONAL STAFF IS WORKING ON CORRECTED LANGUAGE.

- B. ON APRIL 17, ADMIRAL JUNGUS (SACLANTREPEUR) APPROACHED

US TO ASK WASHINGTON'S SUPPORT FOR A SENTENCE THAT SACLANT WOULD LIKE ADDED AS THE SECOND SENTENCE OF PARAGRAPH 3, ANNEX D AND AS THE PENULTIMATE SENTENCE OF PARAGRAPH 21: "THESE SHORT FALLS, UNLESS CORRECTED, PUT AT RISK THE CONTINUED VIABILITY OF ALLIANCE STRATEGY". ADMIRAL JUNGUS INDICATED HE WOULD BE APPROACHING OTHER DELEGATIONS FOR SUPPORT AS WELL. IT OCCURRED TO US THAT IF WASHINGTON CANNOT ACCEPT SACLANT'S PROPOSAL, PERHAPS AN ACCEPTABLE COMPROMISE COULD BE SOMETHING ALONG THE LINES OF THE FOLLOWING, EXCERPTED WITH SLIGHT AMENDMENT FROM PAGE VI OF THE TF-4 REPORT: "THERE IS SOME MINIMUM NUMBER OF SHIPS REQUIRED TO KEEP THE SEA LANES OPEN IRRESPECTIVE OF THEIR INDIVIDUAL CAPABILITY. THE NUMBER OF WARSHIPS OWNED BY THE NATO NATIONS WILL (MAY) BE NEAR OR BELOW THIS LIMIT WITHIN THE NEXT FEW YEARS IF CURRENT TRENDS ARE NOT REVERSED." WE WOULD APPRECIATE GUIDANCE ON SACLANT'S PROPOSAL FOR THE APRIL 21 MEETING.

- C. RE SACLANT AS SINGLE MANAGER FOR MARITIME POSTURE, WE PROPOSE TO HOLD TO THE BRACKETED WORDING INITIALLY, TESTING THE WATER FOR REACTION TO THE US EXPLANATION OF THE SINGLE-MANAGER CONCEPT (REF G) -- SEE ALSO PARA 8B FOLLOWING.

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7. ANNEX E (AIR DEFENSE).

- A. THE IS DID NOT PICK UP OUR PROPOSED CHANGE TO PARA-

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GRAPH 1, BUT SINCE THIS PARAGRAPH CONTAINS ONLY INTRODUCTORY LANGUAGE WE PROPOSE THE US NOT PURSUE THE CHANGE FURTHER, UNLESS THERE IS SOME SUBSTANTIVE POINT TO BE REGISTERED.

- B. ON THE OTHER HAND, THE IS DID PICK UP PRETTY WELL OUR PROPOSED CHANGES TO THE RECOMMENDATION PARAGRAPHS, AND WE WONDER WHETHER IT WOULD BE WORTHWHILE ATTEMPTING TO GO BACK TO THE ORIGINAL US-PREFERRED LANGUAGE. THE RECOMMENDATION TO DESIGNATE SACEUR AS SINGLE MANAGER FOR AIR DEFENSE APPEARS AS BRACKETED US TEXT. WE CAN, OF COURSE, CONTINUE TO LOBBY FOR IT, UP TO THE DPC MINISTERIAL. AN ALTERNATIVE IS TO REQUEST THAT THE NOTION BE CARRIED AS UNBRACKETED LANGUAGE AS A SUBSIDIARY MEASURE, FOR FUTURE ACTION BY THE DPC (PS). IF WASHINGTON IS NOT RESOLVED TO CARRY THE ISSUE IN BRACKETS IN THE COMPREHENSIVE REPORT ALL THE WAY TO DEFENSE MINISTERS, OUR PREFERENCE WOULD BE TO FLOAT THE COMPROMISE AT THE EWG AND LEAVE ONE LESS UNCONFIDENTIAL

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RESOLVED ISSUE FOR THE PERMREPS' MEETING.

- C. THE FOOTNOTE ON PARAGRAPH 6 IS SOMEWHAT AMBIGUOUS AND COULD BE TAKEN AS IMPLYING THAT THE FRG RESERVES ON NATO AEW. WE DISCUSSED THIS WITH THE IS DRAFTERS. THEY HAD DISCUSSED THE FOOTNOTE AMONG THEMSELVES AND DECIDED THAT IT DID NOT CARRY THAT IMPLICATION. NEVERTHELESS, IF THE FRG REP DOES NOT QUESTION THE PLACEMENT OF THE FOOTNOTE AT THE APRIL 21 MEETING, WE WOULD PLAN TO DO SO.

8. ANNEX F (C3).

- A. THE IS AGREES WITH US THAT PARAGRAPH 4 AS CURRENTLY DRAFTED IS MISLEADING. AT THE APRIL 21 MEETING, WE WOULD PLAN TO ASK THAT THE IS REDRAFT THE PARAGRAPH SO THAT IT ADHERES MORE CLOSELY TO THE EXPLANATION PROVIDED BY THE TF-6 DIRECTOR (STONEY) AT THE APRIL 13-14 MEETING (PARA 4, REF F).

- B. RECOMMENDATIONS. WE HAD HOPED THAT AT LEAST SOME OF THE RECOMMENDATIONS IN PARA 11B WOULD HAVE BEEN AGREED, AND WOULD PLAN TO EXPRESS OUR DISAPPOINTMENT AT THE APRIL 21 MEETING. HOWEVER, WE BELIEVE WE SHOULD RELUCTANTLY ACCEPT AGREEMENT IN PRINCIPLE, SINCE WE ESTIMATE THAT THE PROGRAMS WILL HAVE ENOUGH MOMENTUM TO CARRY THROUGH TO IMPLEMENTATION. LIKewise, WE BELIEVE THE US SHOULD DROP ITS FOOTNOTE TO RECOMMENDATION C(II), SINCE A RECOGNITION

OF THE "REQUIREMENT TO IMPLEMENT" MAY BE AS STRONG AS "AGREEMENT IN PRINCIPLE." RE THE RECOMMENATION ON SACEUR AS SINGLE MANAGER FOR C3, AS WITH AIR DEFENSE WE COULD TRY THE COMPROMISE OF CARRYING THIS SUBJECT UNBRACKETED IN A PARAGRAPH FOR SUBSIDIARY MEASURES. IF THIS COMPROMISE IS ACCEPTED, WE COULD THEN GO BACK TO THE ANNEX ON MARITIME

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POSTURE AND, USING THE PRECEDENT OF THE COMPROMISES ON AIR DEFENSE AND C3, SUGGEST THE SAME COMPROMISE FOR MARITIME POSTURE. WE MAY GET SHOT DOWN ON GROUNDS THAT THE TF-4 REPORT CONTAINS NO SUCH RECOMMENATION, BUT THE GAMBIT WOULD BE WORTH A TRY.

- C. WE UNDERSTAND THAT THE WORDING OF PARAGRAPH 8 IS NOT CORRECT AND THAT THE IS HOPES TO COME UP WITH A MORE ACCURATE DESCRIPTION OF THE PROGRAM FOR PROTECTION OF WAR HEADQUARTERS.

9. ANNEX G (EW)

- A. ALTHOUGH THE REVISED DRAFT INCORPORATES THE US-PROPOSED CHANGES, IT RETAINS FROM THE EARLIER DRAFT SUB-PARAGRAPHS (A), (B) AND (C) IN THE REQUIREMENTS PARAGRAPH (PARA 7) AND POLICY AND ORGANIZATIONAL RECOMMENDATIONS (PARA 10(A)(I), (II) AND (III)). WASHINGTON WILL NOTE, HOWEVER, THAT THE WORDING OF THESE SUBPARAGRAPHS AND RECOMMENDATIONS IS CHANGED IN ONE CASE; E.G., THE REQUIREMENT AND CONSEQUENT RECOMMENDATION IS NOW ONLY "TO REVIEW" THE EXCHANGE OF RELEVANT ATTRITION STUDIES. WE WOULD HOPE TO RECEIVE GUIDANCE ALLOWING US TO REMOVE THE US RESERVATIONS ON PARAGRAPHS 7 AND 10. IF NOT, WE WOULD APPRECIATE CONVINCING RATIONALE, SINCE THE US HAS BEEN OUT IN FRONT IN PUSHING ALLIANCE COOPERATION IN OTHER LTDP AREAS.

- B. THE REPORT DOES NOT CARRY THE RECOMMENATION THAT SACEUR BE SINGLE MANAGER. WE NEED TO KNOW WHETHER, AND IF SO HOW, WASHINGTON WANTS US TO PRESS FOR ITS INCLUSION, I.E., AS A BRACKETED US RECOMMENDATION OR AS AN UNBRACKETED SUBSIDIARY MEASURE.

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10. ANNEX H (RATIONALIZATION)

- A. ALTHOUGH THE REVISED DRAFT CONTAINS MANY OF THE US POINTS, PARAGRAPHS 6 AND 11 CONTAIN US PREFERRED LANGUAGE IN BRACKETS. WE BELIEVE THAT THE BRACKETED LANGUAGE OF PARAGRAPH 6 IS SIMPLY ANOTHER REFLECTION OF THE FAMILIAR DIVERGENCE OF US/UK PHILOSOPHY ON THE ISSUE AND NO MATTER OF EWG, PERMREP, OR MINISTERIAL DISCUSSION WILL RESOLVE IT BETWEEN NOW AND THE SUMMIT. WE SUBMIT THAT THE PURPOSE OF THE PARAGRAPH IS TO ADD A "HIGH-LEVEL REVIEW" TO THE NAPR PROCEDURES. THE UK WANTS TO REVIEW "NATIONAL ARMAMENTS PLANS". THE US WANTS TO REVIEW "ALL MAJOR ACQUISITION PROGRAMS". THE UK LANGUAGE IS LESS SPECIFIC. HOWEVER, IF THE REVIEW IS TRULY "HIGH-LEVEL" WE BELIEVE THE ISSUE IS BEST RESOLVED IN THE REVIEW PROCESS. FOR PRESENT PURPOSES, THEREFORE, WE SUGGEST GOING ALONG WITH THE UK LANGUAGE
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AND ALSO MODIFYING THE US-PROPOSED LANGUAGE OF SUB-PARAGRAPH 11(A) (111) ACCORDINGLY.

- B. IN THE CASE OF PARAGRAPH 11(A), THE US LANGUAGE FOR SUBPARAGRAPHS (1) - (111) IS CLEARLY MORE COGENT. HOWEVER, IT SUFFERS FROM THE DICTUM "DIRECT THAT". IN NATO, MINISTERS SIMPLY DO NOT "DIRECT" SOVEREIGN NATIONS TO DO ANYTHING. THEREFORE, OUR GOOD LANGUAGE IN THE ACTUAL RECOMMENDATIONS WILL BE LOST BECAUSE THERE WILL BE A NATURAL PREFERENCE FOR

NATIONS TO ACCEPT "AGREE IN PRINCIPLE". WE BELIEVE IN FACT THAT "AGREE IN PRINCIPLE THAT" IS PERHAPS THE BEST COMPROMISE, PROVIDED IT PRECEDES THE US LANGUAGE IN PLACE OF THE PRESENT "DIRECT THAT".

- C. PARAGRAPH 11(D), WHICH CONTAINS THE LIST OF SYSTEMS FOR COOPERATIVE DEVELOPMENT, RECEIVED NO SUPPORT AT THE EWG MEETING EITHER FROM NATIONS, NMAS OR THE TASK FORCE DIRECTOR (TFD). THE PRIMARY REASON GIVEN BY NATIONS, THE TFD AND THE IS WAS THAT TASK FORCE 8 DID NOT CONSIDER ANY SPECIFIC WEAPONS SYSTEMS. THEREFORE, A LIST HERE IS INAPPROPRIATE AND IMPLIES THE RATIONALIZATION TASK FORCE, AFTER STUDYING THE PROBLEM, ENDORSED THOSE COOPERATIVE PROJECTS. THE ALTERNATIVE LANGUAGE FOR PARA 11(D) WAS SUGGESTED BY THE IS AS A MORE APPROPRIATE REFLECTION OF THE TASK FORCE EFFORT. WE WOULD PREFER AND RECOMMEND FOR WASHINGTON'S CONSIDERATION ACCEPTANCE OF THE ALTERNATIVE LANGUAGE OF PARA 11(D) OF ANNEX H, ON CONDITION THAT PARAGRAPH 40 (PAGE 15) OF THE REPORT TO THE SUMMIT, WHICH CONTAINS THE US-PROPOSED LIST OF SYSTEMS FOR COOPERATIVE DEVELOPMENT, IS RETAINED. (PARAGRAPH 39 SHOULD BE DELETED AND THE PRESENT PARA 40 RENUMBERED).
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THE ADDITIONAL ADVANTAGE OF THIS APPROACH IS THAT PORTIONS OF THE PRESENT PARA 40 COULD BE EXCERPTED FOR SUMMIT COMMUNIQUE PURPOSES.

- D. PARAGRAPH 11(F) IS THE CANADIAN PROPOSAL WHICH SHOULD HAVE APPEARED IN BRACKETS AS AGREED AT THE EWG MEETING. AS WE REPORTED PREVIOUSLY, THE CANADIAN DEFAD (OLSON) TOLD US THAT THE RECOMMENDATION WAS JOINTLY AGREED BY THE US AND CANADIAN ARMAMENTS DIRECTORS. WE RECOMMEND, THEREFORE, THAT WE SUPPORT IT.

- E. WE EXPECT A CORRIGENDUM TO BE ISSUED WHICH WILL ADD TO ANNEX H A "SUBSIDIARY MEASURES" PARAGRAPH TO TAKE ACCOUNT OF OTHER TASK FORCE 8 RECOMMENDATIONS NOT REFLECTED SPECIFICALLY IN ANNEX H.

11. ANNEX J (CONSUMER LOGISTICS).

- A. PARA 3 THE DRAFT REFLECTS THE FRG PROPOSAL THAT THE WORD "INTEGRATE" IN PARAGRAPH 3 BE CHANGED TO "IMPROVE." FOR THE APRIL 21 MEETING, WE PROPOSE SUBSTITUTING "COORDINATE" FOR "IMPROVE," AND THAT WE LOBBY WITH THE FRG DELEGATION IN ADVANCE OF THE MEETING. IN ADDITION, WE WOULD PROPOSE INSERTING "TRANSPORTATION AND MOVEMENT CONTROL" IN PARAGRAPH 3 (AS IN PARA 11A, REF B). WE

THOUGHT WE HAD IS AGREEMENT TO THAT FIX, BUT APPARENTLY
IT SLIPPED THROUGH THE CRACK.

- B. PARA 4 WHILE WE CONSIDER THE US TEXT
PREFERABLE, IN LIGHT OF THE DIFFICULTY IN SECURING FRG
AGREEMENT TO DELETION OF THE WORD "LIMITED" AND THE
ADDITION OF THE WORD "COMMAND," WE WOULD RECOMMEND

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ACCEPTANCE OF THE INTERNATIONAL STAFF COMPROMISE FROM
FOOTNOTE (1).

- C. PARA 5 WE BELIEVE WE SHOULD RESIST BELGIAN AND
UK EFFORTS TO DELETE REFERENCE TO THE NEED FOR STRENGTHEN-
ING OF LOGISTICS STAFF AT NATO HEADQUARTERS IN VIEW OF
THE FACT THAT THE CURRENT STAFF CONSISTS OF ONE OFFICER
WHO IS OBVIOUSLY NOT CAPABLE OF ACCOMPLISHING THE
ADDITIONAL LOGISTICS WORK ENVISAGED WITHIN THE HEAD-
QUARTERS. BELGIUM AND THE UK MAY ATTRACT SUPPORT,
HOWEVER, ON THE NARROWLY CONCEIVED AND SPECIOUS PROCEDURAL
GROUND THAT THE CONCLUSION IS INAPPROPRIATE BEFORE THE SYG
CONDUCTS A REVIEW OF STAFFING IN THE LIGHT OF THE LTDP.

- D. PARA 8 WE PROPOSE CHANGING "OR" TO "AND" IN
LINE 3 SINCE TWO SEPARATE CAPABILITIES ARE REQUIRED, I.E.,
CONTAINER AND BULK CARGO DISCHARGE.

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- E. PARA 10 UNLESS WE CAN DETERMINE THAT THERE IS NOTHING SINISTER IN THE UK PROPOSAL TO DELETE THE WORDS "AT LEAST:, WE SHOULD OPPOSE IT. WE BELIEVE THAT WE SHOULD RETAIN SACEUR'S OPTION TO RECOMMEND STORAGE BEYOND THE 30-DAY LEVEL FROM THE INFRASTRUCTURE PROGRAM.

- F. PARA 11. IN VIEW OF THE MC REP'S STATEMENT THAT IN MC 55/2 NATIONS HAVE AGREED TO PROVIDE RESERVE STOCKS OF EQUIPMENT, WE DO NOT UNDERSTAND THE OBJECTIONS TO THIS PARAGRAPH BY BELGIUM, DENMARK, FRG, AND THE UK. WE SHOULD PUSH FOR RETENTION OF THE PARAGRAPH OR, AT MOST, AGREE TO THE SUBSTITUTION OF A CONFIRMATION OF THE WORDING OF THE COMMITMENT IN MC 55/2.

- G. PARA 12. WE WOULD PROPOSE ADDING THE FOLLOWING TO THE LIST OF SUBSIDIARY MEASURES: NATO STOCK OF HIGH PRIORITY WEAPONS, MANPOWER ANALYSIS, AND TRAINING PROGRAM AND, PERHAPS, ASYG FOR CONSUMER LOGISTICS.

- H. WE FEEL STRONGLY THAT WE SHOULD PRESS FOR RECOGNITION OF THE NEED TO INCREASE LOGISTICS STAFF SUPPORT AT NATO HEADQUARTERS AND WITHIN MILITARY COMMANDS. WE MAY, HOWEVER, BE FORCED TO DROP THE SPECIFIC REFERENCE TO THE ASYG FOR LOGISTICS IN RETURN FOR AN AGREEMENT THAT THIS SUBJECT WILL GET FULL TREATMENT OF THE SYG'S PAPER ON NATO REORGANIZATION. OUR IMMEDIATE COMPROMISE WOULD BE TO GET THE SUBJECT ADDED TO PARA 12, SUBSIDIARY MEASURES.

- I. PARA 13C. AS FOR PARA 4 ABOVE, WE WOULD RECOMMEND ACCEPTANCE OF THE IS COMPROMISE LANGUAGE IN FOOTNOTE (1).

- J. PARA 13E. WHILE WE WOULD LIKE TO RETAIN AN
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AGREEMENT, WE COULD PERHAPS ACCEPT AN AGREEMENT IN PRINCIPLE, SINCE THE SUBPARAGRAPH ALSO REQUIRES SPECIFIC PROPOSALS FROM SACEUR BY END 1978. WE SHOULD, HOWEVER, RESIST THE GERMAN AND UK TEXTS SINCE THE TF9 REPORT CONTAINS A STUDY ON "THE NEED FOR A NATO COMMAND CONTROLLED STOCK". THE REQUIREMENT HERE IS FOR THE ESTABLISHMENT OF SUCH A STOCK, THE NEED FOR WHICH IS ADEQUATELY DEMONSTRATED. WE DO NOT UNDERSTAND THE BASIS OF THE NETHERLANDS

REQUEST TO DELETE "IN THE MID-TERM", BUT COULD PERHAPS
ACCEPT IT IF WE CAN DETERMINE THAT IT DOES NOT HAVE A
SINISTER PURPOSE, PARTICULARLY GIVEN THE NETHERLANDS'
VERY FORTHCOMING ATTITUDES IN OUR NATO LOGISTICS EFFORTS
OVER THE LAST TWO YEARS.

- K. PARA 13F. WE WOULD RESIST THE NORWEGIAN ATTEMPT
TO CONVERT THIS INTO AN AGREEMENT "IN PRINCIPLE", AND
BELIEVE THAT ONCE NORWAY UNDERSTANDS THAT THIS IS A RE-
QUIREMENT FOR INFRASTRUCTURE RATHER THAN NATIONAL FUNDS,
THEY WILL AGREE WITH US. WE SHOULD PUSH TO RETAIN THE
US LANGUAGE AT THE END OF THE SUBPARAGRAPH IN ORDER TO
MAKE CLEAR THE CONNECTION WITH THE INFRASTRUCTURE PROGRAM.

- L. PARA 13G. AN AGREEMENT IN PRINCIPLE HERE WOULD
CARRY LITTLE WEIGHT AND WE SHOULD THEREFORE PUSH FOR THE
ELIMINATION OF "IN PRINCIPLE".

- M. PARA 13J. AS IN SUBPARAGRAPH 13E, THERE IS NO
NEED FOR A STUDY OF THE NEED FOR ARRANGEMENTS, AND WE
SHOULD RESIST THE LANGUAGE PROPOSED BY DENMARK AND FRG,
ALLOWING THOSE COUNTRIES TO DECIDE WHETHER OR NOT THEY
WISH TO PARTICIPATE IN THE COOPERATIVE ARRANGEMENTS. WE
DO NOT UNDERSTAND THE NORWEGIAN WISH TO ELIMINATE THE
REFERENCE TO "MNCS" SINCE SOME NATO ENTITY WOULD HAVE TO

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INFO OCT-01 ISO-00 SSO-00 ICAE-00 NSCE-00 INRE-00
CIAE-00 PM-05 INR-10 L-03 ACDA-12 NSAE-00 PA-01
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FM USMISSION USNATO
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INFO FPA WASHDC
ALL NATO CAPITALS
USLOSACLANT NORFOLK VA
CINCLANT NORFOLK VA
USNMR SHAPE BE
USCINCEUR VAIHINGEN GER

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BE A PARTY TO THE AGREEMENT. WE COULD PERHAPS ACCEPT
"MSCS" IF THAT WOULD SOLVE THE NORWEGIAN'S PROBLEM.

- N. PARA 13K. IF PARAGRAPH 11 IS MODIFIED TO REFLECT
THE WORDING OF THE COMMITMENT IN MC 55/2, PARA 13K WILL
NEED CONSEQUENTIAL AMENDMENT.

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- O. PARAS 13L AND 13M. THESE PARAGRAPHS HAVE BEEN
ADDED AT FRG REQUEST. WHILE WE HAVE NO OBJECTION TO
THEM, THE FOOTNOTE SHOULD SHOW THAT BOTH WERE PROPOSED
BY THE FRG AND NOT THE US.
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